State Updates

This report captures updates from 0900 APR11 – 0900 APR12, and is current as of 0900 APR12. All updates submitted after 0900 APR12 will be captured in tomorrow’s report.

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<thead>
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<th>UPDATED</th>
<th>NO UPDATES:</th>
<th>PARTIAL DATA:</th>
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<td>New Mexico</td>
<td>Alaska*</td>
<td>* States have only partial new updates</td>
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<td>American Samoa</td>
<td>Northern Mariana Islands</td>
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<td>New York (no data)</td>
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<td>New Jersey</td>
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</tbody>
</table>
Methodology and Assumptions

- Compartmental SEAIR model
  - Susceptible/ Exposed/ Asymptomatic/ Infected/ Recovered
- $R_0 = 2.5$
- Latent Period = 5.2 days
- Infectious Period = 7.2 days
- Last 40% of latent period is infectious
- 50% of infected individuals are symptomatic
- Asymptomatic individuals are equally infectious as symptomatic individuals
- 3 days from symptom onset to hospitalization
- 6 days from hospitalization to ventilation
- Shelter-in-Place orders reduce transmission by 45%, 60%, 75%
- Age-specific contact rates from the Polymod matrix

Age-stratified Inputs

- Hospitalization rates
  - 5% for 0-4 years
  - 2% for 5-17 years
  - 5% for 18-49 years
  - 7% for 50-64 years
  - 60% for 65+ years
- Ventilator usage
  - 3.32% for 0-4 years
  - 3.26% for 5-17 years
  - 7.71% for 18-49 years
  - 10.1% for 50-64 years
  - 7.02% for 65+ years
- Ventilator Length of Stay
  - 15.8 days for 0-4 years
  - 9.71 days for 5-17 years
  - 9.33 days for 18-49 years
  - 9.0 days for 50-64 years
  - 8.15 days for 65+ years
Understanding the Model

Ventilator usage - Arizona

- Total number of ventilators, as of date provided
- Statewide mitigation period (where applicable)
- Estimated number of ventilators in use assuming current shelter in place measure reduces transmission by:
  - 45% (top of orange band)
  - 60% (orange dash line)
  - 75% (bottom of orange band)

- Estimated number of ventilators in use assuming shelter in place is indefinite and reduces transmission by:
  - 45% (top of blue band)
  - 60% (blue dash line)
  - 75% (bottom of blue band)

FOUO – For Official Use Only
Alabama (as of 11 April)

1,496
Total number of ventilators

599
In-use

04 April
“Stay at home” effective through 30 April

FOUO – For Official Use Only
Alaska (as of 11 April)

360
Total number of ventilators

1
In-use

28 March
“Stay at home” effective through 11 April

FOUO – For Official Use Only
American Samoa (as of 11 April)

18
Total number of ventilators

2
In-use

21 March
“Stay at home” effective indefinitely
Shaded area and orange curve illustrate the projected impact of an end after 40 days.

FOUO – For Official Use Only
Arizona (as of 11 April)

1,505
Total number of ventilators

400
In-use

31 March
“Stay at home” effective through 30 April

FOUO – For Official Use Only
Arkansas (as of 11 April)

786
Total number of ventilators

241
In-use

No “stay at home” policy in effect
California (as of 11 April)

11,909
Total number of ventilators

3,379
In-use

19 March
“Stay at home” effective indefinitely
Shaded area and orange curve illustrate the projected impact of an end after 40 days.

FOUO – For Official Use Only
Colorado (as of 11 April)

1,710
Total number of ventilators

575
In-use

26 March
“Stay at home” effective through 26 April

FOUO – For Official Use Only
Connecticut (as of 10 April)

1,034
Total number of ventilators

722
In-use

23 March
“Stay at home” effective indefinitely
Shaded area and orange curve illustrate the projected impact of an end after 40 days.

FOUO – For Official Use Only
Delaware (as of 11 April)

438
Total number of ventilators

89
In-use

24 March
“Stay at home” effective through 15 May

FOUO – For Official Use Only
District of Columbia (as of 11 April)

442
Total number of ventilators

215
In-use

01 April
“Stay at home” effective through 24 April

FOUO – For Official Use Only
Florida (as of 11 April)

8,465
Total number of ventilators

2,591
In-use

03 April
“Stay at home” effective through 30 April

FOUO – For Official Use Only
Georgia (as of 11 April)

2,490
Total number of ventilators

1,037
In-use

03 April
“Stay at home” effective through 30 April

FOUO – For Official Use Only
Guam (as of 11 April)

46
Total number of ventilators

9
In-use

20 March
“Stay at home” effective through 05 May

FOUO – For Official Use Only
Hawaii (as of 10 April)

535
Total number of ventilators

71
In-use

25 March
“Stay at home” effective through 30 April

FOUO – For Official Use Only
Idaho (as of 11 April)

417
Total number of ventilators

85
In-use

25 March
“Stay at home” effective through 15 April

FOUO – For Official Use Only
Illinois (as of 11 April)

2,943
Total number of ventilators

1,206
In-use

21 March
“Stay at home” effective through 30 April

FOUO – For Official Use Only
Indiana (as of 11 April)

2,801
Total number of ventilators

844
In-use

24 March
“Stay at home” effective through 20 April

FOUO – For Official Use Only
Iowa (as of 11 April)

794
Total number of ventilators

308
In-use

No “stay at home” policy in effect

Ventilator usage - Iowa

FOUO – For Official Use Only
Kansas (as of 09 April)

431
Total number of ventilators

142
In-use

30 March
“Stay at home” effective through 19 April

FOUO – For Official Use Only
Kentucky (as of 11 April)

1,702
Total number of ventilators

451
In-use

26 March
“Stay at home” effective indefinitely

FOUO – For Official Use Only
Louisiana (as of 11 April)

- 2,104 Total number of ventilators
- 822 In-use
- 23 March “Stay at home” effective through 30 April

FOUO – For Official Use Only
Maine (as of 11 April)

332
Total number of ventilators

61
In-use

02 April
“Stay at home” effective through 30 April

FOUO – For Official Use Only
Maryland (as of 10 April)

1,898
Total number of ventilators

652
In-use

30 March
“Stay at home” effective indefinitely
Shaded area and orange curve illustrate the projected impact of an end after 40 days.
Massachusetts (as of 10 April)

1,442
Total number of ventilators

693
In-use

24 March
“Stay at home” effective through 04 May

FOUO – For Official Use Only
Michigan (as of 10 April)

3,188
Total number of ventilators

1,563
In-use

24 March
“Stay at home” effective through 30 April

FOUO – For Official Use Only
Minnesota (as of 10 April)

1,403
Total number of ventilators

530
In-use

27 March
“Stay at home” effective through 04 May

FOUO – For Official Use Only
Mississippi (as of 11 April)

1,033
Total number of ventilators

421
In-use

03 April
“Stay at home” effective through 20 April

FOUO – For Official Use Only
Missouri (as of 11 April)

2,120
Total number of ventilators

1,021
In-use

06 April
“Stay at home” effective through 24 April

FOUO – For Official Use Only
Montana (as of 10 April)

318
Total number of ventilators

40
In-use

28 March
“Stay at home” effective through 24 April

FOUO – For Official Use Only
Nebraska (as of 12 April)

Not Reported
Total number of ventilators

Not Reported
In-use

No 'stay at home' policy in effect

Incomplete ventilator data received, only total ventilator count provided

FOUO – For Official Use Only
Nevada (as of 10 April)

905
Total number of ventilators

375
In-use

01 April
“Stay at home” effective through 30 April

Ventilator usage - Nevada

FOUO – For Official Use Only
New Hampshire (as of 11 April)

335
Total number of ventilators

57
In-use

27 March
“Stay at home” effective through 04 May

FOUO – For Official Use Only
New Jersey (as of 11 April)

2,937
Total number of ventilators

1,765
In-use

21 March
“Stay at home” effective indefinitely

Ventilator usage - New Jersey

FOUO – For Official Use Only
New Mexico (as of 11 April)

625
Total number of ventilators

286
In-use

24 March
“Stay at home” effective through 30 April

FOUO – For Official Use Only
New York (as of 09 April)

Not Reported
Total number of ventilators

Not Reported
In-use

23 March
“Stay at home” effective

No ventilator data received
North Carolina (as of 10 April)

2,996
Total number of ventilators

723
In-use

30 March
“Stay at home” effective through 29 April

FOUO – For Official Use Only
North Dakota (as of 11 April)

394
Total number of ventilators

72
In-use

No “stay at home” policy in effect

FOUO – For Official Use Only
Northern Mariana Islands (as of 12 April)

21
Total number of ventilators

2
In-use

30 March
“Stay at home” effective indefinitely
Shaded area and orange curve illustrate the projected impact of an end after 40 days.

Ventilator usage - Northern Mariana Islands

Ventilators

FOUO – For Official Use Only
Ohio (as of 11 April)

5,604
Total number of ventilators

1,561
In-use

23 March
“Stay at home” effective through 01 May
Oklahoma (as of 11 April)

904
Total number of ventilators

178
In-use

24 March
“Stay at home” effective through 24 April

FOUO – For Official Use Only
Oregon (as of 11 April)

978
Total number of ventilators

210
In-use

23 March
“Stay at home” effective indefinitely
Shaded area and orange curve illustrate the projected impact of an end after 40 days.

FOUO – For Official Use Only
Pennsylvania (as of 06 April)

5,195
Total number of ventilators

1,478
In-use

28 March
“Stay at home” effective through 30 April

FOUO – For Official Use Only
Puerto Rico (as of 11 April)

1,068
Total number of ventilators

267
In-use

15 March
“Stay at home” effective indefinitely
Shaded area and orange curve illustrate the projected impact of an end after 40 days.

FOUO – For Official Use Only
Rhode Island (as of 11 April)

318 Total number of ventilators

78 In-use

28 March “Stay at home” effective through 08 May

FOUO – For Official Use Only
South Carolina (as of 11 April)

685
Total number of ventilators

167
In-use

07 April
“Stay at home” effective indefinitely
Shaded area and orange curve illustrate the projected impact of an end after 40 days.

FOUO – For Official Use Only
South Dakota (as of 11 April)

225
Total number of ventilators

60
In-use

No “stay at home” policy in effect

FOUO – For Official Use Only
Tennessee (as of 11 April)

1,492
Total number of ventilators

371
In-use

02 April
“Stay at home” effective through 14 April

FOUO – For Official Use Only
Texas (as of 11 April)

9,583
Total number of ventilators

2,927
In-use

31 March
“Stay at home” effective through 04 May

FOUO – For Official Use Only
US Virgin Islands (as of 11 April)

103
Total number of ventilators

3
In-use

25 March
“Stay at home” effective through 12 May

FOUO – For Official Use Only
Utah (as of 10 April)

661
Total number of ventilators

124
In-use

27 March
“Stay at home” effective through 01 May

FOUO – For Official Use Only
Vermont (as of 10 April)

177
Total number of ventilators

18
In-use

25 March
“Stay at home” effective through 15 May

FOUO – For Official Use Only
Virginia (as of 10 April)

2,801
Total number of ventilators

654
In-use

30 March
“Stay at home” effective through 10 June

FOUO – For Official Use Only
Washington (as of 11 April)

1,901
Total number of ventilators

818
In-use

23 March
“Stay at home” effective through 04 May

FOUO – For Official Use Only
West Virginia (as of 11 April)

790
Total number of ventilators

238
In-use

24 March
“Stay at home” effective indefinitely
Shaded area and orange curve illustrate the projected impact of an end after 40 days.

FOUO – For Official Use Only
Wisconsin (as of 11 April)

1,456
Total number of ventilators

385
In-use

25 March
“Stay at home” effective through 24 April

FOUO – For Official Use Only
Wyoming (as of 10 April)

228
Total number of ventilators

30
In-use

28 March
"Stay at home" effective through 30 April

FOUO – For Official Use Only
April 9, 2020

Administrator Pete Gaynor  
Federal Emergency Management Agency  
Through Lee dePalo, Regional Administrator  
FEMA Region VIII  
Denver Federal Center  
Building 710  
Denver, CO 80225

Dear Administrator Gaynor:

Thank you for your continued support of Colorado’s response to the COVID-19 crisis. I am writing to express concern and to request that the federal government not use the Institute for Health Metrics and Evaluation model (IHME) from the University of Washington, to make scarce resource allocation decisions for the State of Colorado. The world is in uncharted territory, including scientists working to model the course of this novel virus. The IHME model projections are much different than what we are experiencing on the ground, and we believe it significantly understates the impact of COVID-19 in Colorado.

The Colorado Department of Public Health and Environment has partnered with a team led by the Colorado School of Public Health to produce COVID-19 models that inform the State’s policy decisions. This modeling takes a different approach and I will attach a copy to this correspondence. Compared to our own model, the IHME model lacks accuracy with regard to the peak of COVID-19 cases, the need for ventilator use (portrayed as remaining well below threshold), and it inadvertently leaves the misleading impression that the epidemic will abate by month’s end with maintained social distancing.

In a state of 5.7 million people, it is estimated that only 48,000 residents have actually been ill with COVID-19, in addition to a certain percentage that are asymptomatic. This is a small percentage of the total population. We believe that that disease transmission has been significantly slowed down by Governor Polis’s Stay at Home order that went into effect on March 26. However, social distancing to this level cannot possibly be sustained for more than several weeks, at which point in time, cases will again begin to increase—a reality not addressed by the IHME model.

The posted IHME figures have also substantially underestimated what has actually occurred in Colorado with regard to the 24-hr reported death count, the number of ventilators required, and the peak dates of both the numbers of deaths and ventilator use, which have already passed. Our resource reporting data estimates that more than 600 ventilators are currently in use for COVID-19 patients.

The IHME model projections may be confusing to the public, possibly giving them a false sense of security, thereby placing them at risk for exposure. We also fear that reliance on the model will adversely influence resource allocation at the federal level, to the point of interfering with an effective response to Colorado’s true needs. Acquisition of personal protective equipment and ventilators is at the heart of avoiding the need to fully implement crisis standards of care to determine who lives or dies based on ventilator availability, and which effectively downgrades the quality of medical care if masks, gloves and gowns come into even shorter supply.
The State of Colorado requests an opportunity to discuss additional resource needs, including personal protective equipment, COVID-19 testing supplies, and ventilators. Thank you again for your support.

Sincerely,

Jill Hunsaker Ryan, MPH
Executive Director

Cc: Governor Jared Polis
Administrator Pete Gaynor, Federal Emergency Management Agency
Stan Hilkey, Executive Director, Colorado Department of Public Safety
Brig. General (Ret.) Mike Willis, Director, Office of Emergency Management
Rachel Herlihy, MD, MPH, State Epidemiologist, Colorado Department of Public Health and Environment
Jon Samet, MD, MS, Dean and Professor, Colorado School of Public Health
Projections of the COVID-19 epidemic in Colorado under different social distancing scenarios

Prepared by the COVID-19 Modeling Group

Colorado School of Public Health: Andrea Buchwald, Elizabeth Carlton, Debashis Ghosh, Richard Lindrooth, Jonathan Samet; Tatiane Santos; University of Colorado School of Medicine: Kathryn Colborn; University of Colorado-Boulder Department of Applied Mathematics: David Bortz

(April 6, 2020)

For Contact: Jon.Samet@CUAnschutz.edu

SUMMARY

- Social distancing measures implemented in mid-March appear to be slowing the growth of the COVID-19 outbreak in Colorado.
- Due to lags in the data, we anticipate being able to estimate the impact of the state-wide stay at home order implemented March 26 in the coming week.
- The short- and long-term trajectory of COVID-19 in Colorado, including the number of deaths and whether hospital capacity is exceeded, depends, in part, on how well we can reduce the contact rate between infectious and susceptible people.
- High levels of social distancing, sustained throughout April, can not only flatten the curve but bend the curve such that we will see a decline in cases and hospitalizations such that hospital capacity is not exceeded.
- A key question in the days ahead is how phase 2 social distancing (implemented March 26) is actually impacting contact rates and ultimately, the accumulation of cases in Colorado.

INTRODUCTION

This report responds to the urgent need for projections of the impact and course of COVID-19 in Colorado. We use the findings of an epidemic model developed by this team for the State of Colorado to describe the epidemic curve. We developed an age-structured deterministic SEIR (Susceptible, Exposed, Infected, Recovered) model, fit to COVID-19 reported cases in Colorado, in order to estimate the projected number of cases, hospital demand and deaths from COVID-19 in Colorado under different intervention scenarios.

In this report we focus on projecting the impacts of social distancing interventions that were implemented in Colorado in March. One of the key factors that impacts the spread of COVID-19 is the contact rate – the frequency of contact between infectious and susceptible individuals. The central aim of social distancing measures is to reduce the contact rate and slow the spread of infections. For the purpose of this report, we distinguish two phases of social distancing interventions. Phase 1 social distancing interventions include school closures, the closing of bars and restaurants and the closure of ski resorts which were implemented in mid-March. We refer to the state-wide stay at home order, implemented March 26 as Phase 2. Here we describe when we might expect to see the impact of these
interventions on COVID-19, estimate the likely impact of phase 1 on the epidemic to date, and project the potential impacts of phase 2 on cases, hospital demand and fatalities in the coming months.

COVID-19 emerged four months ago, and our understanding of the virus and the course of infection is evolving rapidly.

This report should be considered as covering the methods and assumptions underlying our work up to April 6, 2020. Our modeling work is dynamic, however, and the methods will undergo refinements and some assumptions will change as more data are gathered as the pandemic progresses. We will continue to update these models as data accumulate over the course of the pandemic. For the purpose of this report, we assume all social distancing measures are implemented indefinitely, and in later work we will explore their relaxation. Future reports will evaluate the potential impacts of relaxing social distancing measures.

METHODS

Model description. We used an age-structured susceptible, exposed, infected, recovered (SEIR) model to project the number of people with COVID 19 needing hospitalization, critical care and the number of deaths in Colorado under different intervention scenarios (Figure 1).

Critical assumptions and the basis for making them follow. In this model, we assume exposed individuals incubate infections for 5.1 days before becoming infectious (Lauer et al, Li et al), the infectious period is the same regardless of symptoms and lasts for 8 days (Zou et al) and both are exponentially distributed. Infected individuals can be either asymptomatic or symptomatic. In light of evidence that the probability an infected individual develops symptoms (Davies et al) and the probability a symptomatic individual needs hospitalization is age-dependent (Verity et al), we developed an age-structured model with three separate age compartments (<30, 30-59, 60+). We used Colorado demographic data from 2020, provided by CDPHE, to define age and population structure. We estimated age-dependent probabilities
that an infected individual is symptomatic, estimating the product of the age distribution of Colorado within each age-compartment and the age-group-specific symptomatic fraction as shown in Table 1 (Davies et al., personal communication). All individuals have equal probability of exposure and infection, regardless of age. In our model, asymptomatic individuals are assumed to circulate in the population and do not self-isolate. Symptomatic individuals are assumed to self-isolate albeit imperfectly, starting on March 5, the date that the first case of COVID-19 was reported in Colorado (CDPHE). The model assumes the infectiousness of symptomatic individuals is greater than asymptomatic individuals. We note that there is emerging evidence that infectiousness of an individual may vary based on symptom severity (Zou et al.), a phenomenon that is not accounted for in our model.

We use the estimates of Verity et al, summarized by Ferguson et al to estimate the proportion of symptomatic cases that will require hospitalization and critical care based on the age structure of the population in the state of Colorado (Table 1). We assume that symptomatic cases will require care 8 days after the onset of symptoms (this is within the range of Linton et al and Tindale et al’s estimated ranges). We assume that the average length of hospital stay is 8 days if critical care is not required and 10 days if critical care is required (Ferguson et al). We also assume that no further transmission occurs once the patient enters the hospital. At present, these assumptions are based on experience external to Colorado, but could be replaced as Colorado data become available.

Table 1. Age-specific parameter estimates from the literature, standardized using Colorado population age distribution from CDPHE 2020 estimates

<table>
<thead>
<tr>
<th>Age Group</th>
<th>Probability of symptoms, given infection (Davies et al.)</th>
<th>Probability of hospitalization given symptoms (Verity et al.)</th>
<th>Probability of needing ICU hospitalization given symptoms (Verity et al.)</th>
</tr>
</thead>
<tbody>
<tr>
<td>0 - 29</td>
<td>0.18</td>
<td>0.006</td>
<td>0.0003</td>
</tr>
<tr>
<td>30 - 59</td>
<td>0.47</td>
<td>0.059</td>
<td>0.0045</td>
</tr>
<tr>
<td>60 +</td>
<td>0.79</td>
<td>0.207</td>
<td>0.0808</td>
</tr>
</tbody>
</table>

Estimated deaths are based on the probability of death for ICU patients and ICU capacity. We assume 50% of cases in the ICU die, a figure which is consistent with Ferguson et al and roughly the mortality of ARDS cases, generally. Additionally, we assume that once available ICU beds are full, all cases requiring ICU care in excess of availability result in deaths. We estimate ICU bed capacity using the estimated number of beds available in Colorado. We currently assume there are 2,700 ventilator-able ICU beds in the state of Colorado and that 700 are needed for non-COVID 19 patients based on recent estimates of ICU use when elective surgeries are cancelled, allowing for a capacity of 2,000 ICU beds for Covid-19 patients.

Recovered individuals are assumed to remain immune to infection. We assume random population mixing, and that infection probability does not vary by age or sex. There are no additional importations, migration, or deaths in the system.

**Model fitting and parameter estimation.** We fit the model to Colorado COVID-19 data provided by CDPHE in order to estimate parameter values which may vary regionally and/or for which there is considerable uncertainty in the current literature (Table 2). For example, we estimated the probability that a symptomatic case is detected by the state surveillance system, a parameter that likely varies
depending on the surveillance capacities of different state public health systems. For model fitting, we used reported COVID cases through March 31 provided by CDPHE. Due to lags in reporting, making the most recent days unstable, we fit the model to case reports with an onset date of March 26 or earlier. For cases with missing onset date, we estimated onset date as date of report minus seven days in accordance with typical reporting lags for Colorado.

In order to fit the model to observed case-date early in the epidemic, the rate of infection (beta), probability of identifying symptomatic cases (pID), proportion of symptomatic individuals that self-isolated after March 5 (siI), the proportionate increase in transmission comparing symptomatic to asymptomatic infections (lambda), the start date of the epidemic in Colorado and the efficacy of social distancing interventions after March 17th were allowed to vary within pre-specified ranges (Table 1). Best-fitting parameter values were identified via a least-squares cost function minimizing the comparison between the estimated proportion of expected cases that would be detected in the model and the number of confirmed COVID-19 cases in Colorado. The cost function was minimized using a two-stage fitting algorithm in R, first applying a pseudo-random optimization algorithm (Price, 1977) to find a region of minimum difference between the model and the data. The second phase used least-squares optimization applying the Levenberg-Marquardt algorithm (More, 1978).

Table 2. Model parameters estimated by fitting our model to Colorado COVID-19 surveillance data

<table>
<thead>
<tr>
<th>Parameter</th>
<th>Range of possible values and sources</th>
<th>Fitted value</th>
</tr>
</thead>
<tbody>
<tr>
<td>The rate of infection (beta)</td>
<td>0.2 - 0.6 (MIDAS*)</td>
<td>0.413</td>
</tr>
<tr>
<td>Proportion of symptomatic individuals that self-isolate after March 5 (sil)</td>
<td>0.3 - 0.8 (Ferguson et al)</td>
<td>0.379</td>
</tr>
<tr>
<td>Ratio of infectiousness for symptomatic vs. asymptomatic individuals (lambda)</td>
<td>1.0 - 4.0 (Li et al, Zou et al)</td>
<td>2.268</td>
</tr>
<tr>
<td>Probability symptomatic cases are identified by state surveillance (pID)</td>
<td>0.05 - 0.6 (MIDAS*)</td>
<td>0.277</td>
</tr>
<tr>
<td>Effectiveness of social distancing interventions implemented March 17</td>
<td>0.1 - 0.6 (see text)</td>
<td>0.45</td>
</tr>
<tr>
<td>Date the first infection was introduced in Colorado</td>
<td>Jan 17 – Jan 29 (see text)**</td>
<td>Jan 24</td>
</tr>
</tbody>
</table>

*The range of potential parameter estimate values were obtained from the MIDAS Online COVID-19 compilation of parameter estimates available [here](#).

**The first case of COVID19 reported in Colorado had a symptom onset date of 2/18/2020 and the next three reported cases had a symptom onset date of 2/20/2020. Assuming a 5.1 day incubation period (Lauer et al, Li et al), during this initial phase of the outbreak 85% of cases were unreported (Li et al), and the outbreak has a 5.2 to 6.5 day doubling time (Wu et al, Wu et al), we estimate the first cases arrived between 1/17 to 1/29/2020. At present, it is unclear if the Colorado outbreak is due to a single or multiple importation events.

### Estimating the impact of social distancing

We used the above model to estimate the impact of current social distancing scenarios on the shape of the epidemic including the timing and magnitude of peaks in hospital utilization, and the cumulative number of deaths. The growth of an epidemic can be defined, in part, by the basic reproductive number (R0), which is the expected number of cases directly generated
by one case in a population where all individuals are susceptible to infection. In a simple epidemic model, R₀ is a function of the contact rate (c, the rate at which an infected individual contacts susceptible individuals), the transmission probability (h, the probability a contact between an infected and susceptible individual results in an infection), and the duration of infectiousness (d, the average number of days an individual is infectious). Social distancing measures generally aim to lower the contact rate, and thereby reduce the number of new cases generated by a single case, slowing the growth of the epidemic (Figure 3). If R₀ is reduced below one, the number of infections declines.

![Graph showing the relationship between social distancing and R₀](image)

**Figure 3.** The relationship between social distancing, modeled as a percent reduction in the contact rate, and the average number of new infections directly generated by an infected person (R₀) for two different population models. On the left is the simpler model which does not partition the infected categories by age. On the right is the plot of R₀ vs. Social Distancing (SD%) for a model with the infected populations separated into 3 distinct age groups. The message in both figures is that social distancing must reduce contacts by over 60%-70% or the epidemic will not decrease over time.

Social distancing of this magnitude has not been previously implemented and we do not yet know how these measures will impact contact rates and ultimately, the spread of SARS-CoV-2. In Colorado, social distancing orders were rolled out over a two-week period. On 3/14 Colorado ski resorts were closed. By 3/16/2020, many Colorado school districts had closed. On 3/17/2020, an executive order was issued closing all restaurants, bars, theaters and casinos in the state. And on 3/26/2020 a state-wide stay at home order was issued. Here, we distinguish two phases of social distancing interventions: phase 1 interventions were assigned a start date of March 17, and phase 2, which presumably resulted in greater social distancing, was assigned a start date of March 26.

The impact of social distancing measures on COVID-19 cases and fatalities will not be observed immediately due to natural lags between infection and symptom onset, symptom onset and death, as well as lags in testing (Figure 4). Due to these lags, we anticipate the impacts of phase 1 social distancing to be just recently observable in terms of reported COVID-19 cases and not yet observable in terms of COVID-19 deaths. We anticipate the impacts of phase 2 social distancing measures to be observable in the coming week. For this reason, we used model fitting (described above) to estimate the efficacy of the phase 1 social distancing interventions in terms of the % reduction in contact rates. We then used the best fit model (45% social distancing) as the presumed level of social distancing for phase 1.
the impact of phase 2 is not yet observable, we modeled scenarios of social distancing as a 50, 60, 70 and 80% percent reduction in the contact rate among people starting March 26 to capture the current uncertainty concerning how stay-in place measures will impact SARS-CoV-2 transmission. We considered indefinite implementation of these measures. Scenarios examining the impact of relaxing social distancing measures will be considered at a future date.

**Figure 4.** The expected dates when the first impacts of different social distancing measures will be observed in reported COVID-19 cases and deaths. Figure shows the expected timing of observed impacts of phase 1 social distancing which includes the closure of bars, restaurants, theatres and casinos (3/17), many schools (3/16) and ski resorts (3/14), shown here as occurring on 3/17, and phase 2 social distancing corresponding with a state-wide stay at home order, implemented on March 26. These estimates account for an estimated 5.1 day (range 4.5 to 6.0) incubation period (the time between exposure and symptom onset) based on Lauer et al, Li et al, Linton et al; an estimated 5.3 day (95% CI 5.0, 5.6) lag between symptom onset and hospitalization based on analysis of COVID-19 epidemiological data from Xu et al; an 8 day lag between hospitalization and death (Ferguson et al); and an estimated 9.3 day (range 8.5, 11.5 based on reporting lags over the past week) lag between symptom onset and case report based on Colorado COVID-19 surveillance data.

**RESULTS**

**Estimated impact of phase 1 social distancing.** Fitting the model to the case data, we find evidence that phase 1 social distancing has yielded an approximately 45% reduction in the contact rate (Figure 5). The current model suggests that, without phase 1 social distancing measures in place, in the 8 days from March 19 through March 26, approximately 1,200 additional cases would have been reported.

**Projected impact of phase 2 social distancing.** Figures 6 through 8 show the projected number of reported cases, non-ICU hospitalizations and ICU-hospitalizations under different phase 2 social distancing scenarios, starting March 26. The modeled scenarios project that social distancing efficacy of 40% to 60% flattens the curve such that peaks in infections, non-ICU hospitalizations and ICU demand occurs later, and the peak is smaller than the no social distancing scenario, with more effective social distancing yielding lower peaks and more time to prepare (Table 4). However, in each of these scenarios, ICU capacity is expected to be exceeded (Table 3). Notably, the 80% social distancing scenario shows a
decline in cases in the next month, suppressing the contact rate such that the epidemic peaks and
deprees in the month of April while social distancing measures are maintained. In the 70% and 80%
social distancing scenarios, ICU capacity is not projected to be exceeded, resulting in far fewer projected
deaths (Table 5).

**Figure 5.** The fit of the age-structured SEIR model to reported COVID-19 cases through March 31 (data
provided by CDPHE). The best-fit curve, showing social distancing efficacy of 45% starting March 17
(green line) and a curve showing no social distancing (red line) are shown. Due to lags in reporting,
making the most recent days unstable, we fit the model to case reports and hospitalizations with an
onset date of March 26 or earlier. This will be updated on an ongoing basis.
Figure 6. Projected number of observed cases under different levels of phase 2 social distancing, starting March 26. All scenarios include phase 1 social distancing starting March 17 modeled as a 45% reduction in the contact rate.
Figure 7. Projected COVID-19 non-ICU hospital demand in the short-term (top panel) and long term (bottom panel) under different levels of phase 2 social distancing, starting March 26. All scenarios include phase 1 social distancing starting March 17 modeled as a 45% reduction in the contact rate.
Figure 8. Projected COVID-19 ICU demand in the short-term (top panel) and long-term (bottom panel) under different levels of phase 2 social distancing, starting March 26. Dashed line in the bottom panel indicates Colorado’s estimated COVID-19 ICU capacity of 2,000 beds, reflecting an estimated 2700 ICU beds, 700 of which are occupied by non-COVID-19 patients. All scenarios include phase 1 social distancing starting March 17 modeled as a 45% reduction in the contact rate.
Table 3. Approximate dates where ICU threshold of 2,000 bed capacity is reached under different phase 2 social distancing scenarios. All scenarios include phase 1 social distancing starting March 17 modeled as a 45% reduction in the contact rate.

<table>
<thead>
<tr>
<th>Phase 2 Social Distancing Scenarios</th>
<th>Approximate date ICU threshold (2,000 beds) is reached</th>
</tr>
</thead>
<tbody>
<tr>
<td>0% Efficacy</td>
<td>April 13</td>
</tr>
<tr>
<td>40% Efficacy</td>
<td>April 23</td>
</tr>
<tr>
<td>50% Efficacy</td>
<td>April 29</td>
</tr>
<tr>
<td>60% Efficacy</td>
<td>May 15</td>
</tr>
<tr>
<td>70% Efficacy</td>
<td>N/A</td>
</tr>
<tr>
<td>80% Efficacy</td>
<td>N/A</td>
</tr>
</tbody>
</table>
Table 4. Estimated timing of the peak number of infections and peak number of hospitalizations. Model assumes social distancing begins March 17 at 45% efficacy and then is changed on March 26th to varying efficacies shown in the table and remains in place indefinitely.

<table>
<thead>
<tr>
<th>Phase 2 Social Distancing Scenarios</th>
<th>Peak Infections</th>
<th>Peak non-ICU hospitalizations***</th>
<th>Peak ICU hospitalizations</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Num.*</td>
<td>Date</td>
<td>Num.*</td>
</tr>
<tr>
<td>50% Efficacy</td>
<td>104,738</td>
<td>7/9/2020</td>
<td>17,971</td>
</tr>
<tr>
<td>60% Efficacy</td>
<td>64,613</td>
<td>9/14/2020</td>
<td>8,246</td>
</tr>
<tr>
<td>80% Efficacy</td>
<td>2,386</td>
<td>4/01/2020</td>
<td>557</td>
</tr>
</tbody>
</table>

*Number of infections, non-ICU hospitalizations and ICU hospitalizations at the peak date indicated.
***Peak and cumulative ICU hospitalizations is the estimated number of needed ICU beds. These may be in excess of capacity at peak times. The 0% efficacy is used to determine the consequences of distancing.

Table 5. Estimated cumulative number of COVID-19 deaths, non-ICU and ICU hospitalizations. Model assumes social distancing begins March 17 at 45% efficacy and then is changed on March 26th to varying efficacies shown in the table and remains in place indefinitely.

<table>
<thead>
<tr>
<th>Phase 2 Social Distancing Scenarios</th>
<th>Cumulative deaths*</th>
<th>Cumulative non-ICU hospitalizations</th>
<th>Cumulative ICU bed need**</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>As of 6/1/2020</td>
<td>As of 1/1/2021</td>
<td>As of 6/1/2020</td>
</tr>
<tr>
<td>0% Efficacy</td>
<td>73,162</td>
<td>80,260</td>
<td>239,501</td>
</tr>
<tr>
<td>40% Efficacy</td>
<td>29,783</td>
<td>68,827</td>
<td>101,082</td>
</tr>
<tr>
<td>50% Efficacy</td>
<td>13,828</td>
<td>60,089</td>
<td>50,185</td>
</tr>
<tr>
<td>60% Efficacy</td>
<td>4,516</td>
<td>43,158</td>
<td>20,480</td>
</tr>
<tr>
<td>80% Efficacy</td>
<td>1,030</td>
<td>1,406</td>
<td>3,836</td>
</tr>
</tbody>
</table>

*We assume 50% of cases in the ICU die, a figure which is consistent with Ferguson et al and roughly the mortality of ARDS cases, generally. Additionally, we assume that once available ICU beds are full, all cases requiring ICU in excess of availability result in deaths. Cumulative death estimate assumes the number of available beds with ventilator-capacity in the ICU is 2000.
**Peak and cumulative ICU hospitalizations is the estimated number of needed ICU beds. These may be in excess of capacity at peak times.

DISCUSSION AND CONCLUSIONS

Our findings suggest the phase 1 social distancing has had an impact on the number of cases being reported in Colorado. The short- and long-term trajectory of COVID-19 in Colorado, including the number of deaths and whether hospital capacity is exceeded, depends on the efficacy of phase 2 social distancing over the coming month. Our models suggest high levels of social distancing sustained over the coming month can not only flatten the curve but bend the curve such that we see a decline in cases.
and hospitalizations and do not exceed hospital capacity. Because we cannot yet observe the impact of the state-wide stay at home order in the epidemiological data, we modeled a set of scenarios describing the potential efficacy of social distancing. A key question in the days ahead is how phase 2 social distancing is actually impacting contact rates and ultimately, the accumulation of cases in Colorado.

In modeling social distancing scenarios, we assumed they impact all populations essentially evenly. However, changes in contact rate may not be uniform across the population – essential workers, homeless populations may be more vulnerable populations in need of special considerations. We also made the strong assumption that once a COVID-19 patient enters the hospital, no further spread of infection occurs. In reality, we know that health care workers have become infected with COVID-19 with serious, and sometimes fatal, consequences. Slowing the rate of infections such that hospital capacity is not exceeded, can help improve the likelihood that healthcare workers have access to personal protective equipment and hospitals are able to adhere to infection control protocols. Lastly, it is not currently understood whether the transmission of SARS-CoV-2 varies seasonally but if it does, this may impact long-term projects of infections (National Academies of Medicine), which is not currently accounted for in our models.